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FM AMEMBASSY KIGALI
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C O N F I D E N T I A L KIGALI 00312

FOR AF/C ONLY DIRECTOR RENDER FROM AMBASSADOR

E.O. 12356: DECL: OADR
TAGS: AMGT, RW
SUBJECT: OFFICIAL-INFORMAL

REFS: (A) STATE 012017, (B) 93 KIGALI 04383

1. CONFIDENTIAL - ENTIRE TEXT.

2. I HAVE BEEN WAITING TO ANSWER YOUR QUERY ON
ARGUMENTS FOR ESF HOPING THAT WE WOULD HAVE A
GOVERNMENT AND HENCE A SALEABLE PROGRAM. WE ARE NOT
THERE YET. PEOPLE ARE TALKING AND ELEMENTS OF A

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UNITED STATES DEPARTMENT OF STATE
REVIEW AUTHORITY: CHARLES L DARIS
DATE/CASE ID: 21 SEP 2004 200402105

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SOLUTION ARE AT HAND IF THE RWANDAN POLITICAL
AUTHORITIES WILL GRAB THEM.

3. THE REASONS WHY. THE CORE ARGUMENT FOR SUPPORT
OF DEMOBILIZATION, OF COURSE, IS THAT IT IS AN
INTEGRAL AND NECESSARY PART OF THE PEACE PROCESS

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LEADING TO NATIONAL RECONCILIATION AND DEMOCRATIC
GOVERNMENT. SECONDARY ARGUMENT IS THAT
DEMOBILIZATION IS INTEGRALLY MESHED WITH THE WHOLE
DEVELOPMENT RECONSTRUCTION PROGRAM FOR RWANDA AFTER
THE WAR. THE THIRD ARGUMENT IS THAT THERE IS FULL
AGREEMENT ON BOTH SIDES OF THIS CONFLICT REGARDING
THE NECESSITY OF DEMOBILIZATION, THE IMPORTANCE OF
DEMOBILIZATION FOR THE PEACE PROCESS AND UTILITY OF
DEMOBILIZATION AS AN INSTRUMENT IN A RECONSTRUCTION
PROCESS. THIS IS ONE THING THAT WILL HAVE FULL
SUPPORT OF ALL POLITICAL SIDES IN RWANDA.

THE WORLD BANK, FURTHERMORE, HAS SET A CEILING ON
NUMBERS OF PERSONS UNDER ARMS WHICH IS APPROXIMATELY
THE INTEGRATED ARMY/GENDARMERIE FIGURE OF 19,000.
THE REMAINING 30,000 OR SO MUST LEAVE THE ARMED
FORCES. A FINAL ARGUMENT COULD BE THAT THE RWANDAN
GOVERNMENT AND PEOPLE HAVE IN THE PAST SHOWN
THEMSELVES EFFECTIVE IN IMPLEMENTATION OF DEVELOPMENT
PROGRAMS TO WHICH THEY ARE COMMITTED. BEFORE THE WAR
THEY HAD A GOOD TRACK RECORD, AND WITH NEW TALENT
COMING IN FROM THE RPF, WE CAN ASSUME THEY WILL DO
EVEN BETTER ON HONEST IMPLEMENTATION OF THE FUNDS WE
GIVE THEM. OFFERED BELOW IS A BRIEF DESCRIPTION OF
THE PROGRAM AS WE SEE IT NOW IN HOPES THAT THIS MAY
HELP IN YOUR EFFORTS TO GET A CLEAR COMMITMENT TO
FAST DISBURSING ESF FOR THE RWANDAN DEMOBILIZATION
PROGRAM.

4. THE TOTAL COST OF THE RWANDA "APRES GUERRE"
PROGRAM PREPARED BY THE UN IS PROPOSED TO BE SOME USD

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136 MILLION ALLOCATED BETWEEN THREE MAJOR AND TWO
MINOR COMPONENTS, RESPECTIVELY: RECONSTRUCTION AND

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REHABILITATION, REINSERTION OF THE DEMOBILIZED, REINSTALLATION OF THE WAR-DISPLACED (INCLUDING PERSONS DISPLACED ACROSS BORDERS), AND ASSISTANCE TO COMMUNES TO HELP IMPLEMENT THE ABOVE COMPONENTS. AN ADDITIONAL AMOUNT OF FUNDS WILL BE REQUESTED TO COVER THE NEEDS OF THE DISPLACED UP UNTIL THEY ARE ABLE TO RETURN. OVER USD 52 MILLION OF DONOR FINANCING HAS ALREADY BEEN IDENTIFIED FOR THE NON-DEMOBILIZATION COMPONENTS OF THE "APRES GUERRE" PROGRAM, E.G., REPRESENTING 60 PERCENT OF THE NON-DEMOBILIZATION REQUIREMENTS. NO FIRM DONOR FINANCING HAS YET BEEN IDENTIFIED FOR THE DEMOBILIZATION PROGRAM. THUS, USD 84 MILLION REMAINS FOR DONORS TO PLEDGE AGAINST AT THE FORTHCOMING ROUNDTABLE CONFERENCE BEING ORGANIZED BY UNDP.

5. THE DEMOBILIZATION COMPONENT IS ESTIMATED TO COST ABOUT USD 48 MILLION. DONORS WHO HAVE EXPRESSED A INTEREST IN PROVIDING FUNDS INCLUDE THE BELGIANS (WHO HELPED PREPARE THE CURRENT DEMOBILIZATION PLAN), THE WORLD BANK, AND THE USG. THIS COMPONENT IS A BLEND OF FORMAL VOCATIONAL, SECONDARY, AND POST-SECONDARY TRAINING, ASSISTANCE FOR ESTABLISHING SMALL BUSINESSES, ASSOCIATIONS AND OTHER FORMS OF PRIVATE ENTERPRISE, AND CIVIC EDUCATION FOR THE ROUGHLY 30,000 SOLDIERS TO BE DEMOBILIZED.

6. LOOKING AT THE WHOLE PICTURE, WE WOULD RECOMMEND THAT THE U.S. GOVERNMENT CONTRIBUTION GO FOR THE

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DEMOBILIZATION COMPONENT. THESE FUNDS COULD COME QUICKLY FROM AN ESF GRANT AS WELL AS FROM LOCAL CURRENCY GENERATED ON A YET TO BE APPROVED USAID GOVERNANCE PROGRAM SUPPORTING REFORMS IN THE GOVERNMENT BUDGET PROCESS. RAWSON

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